

## Economic Research

Mexico

## Public finances – PSBR deficit of \$185.2 billion up to March

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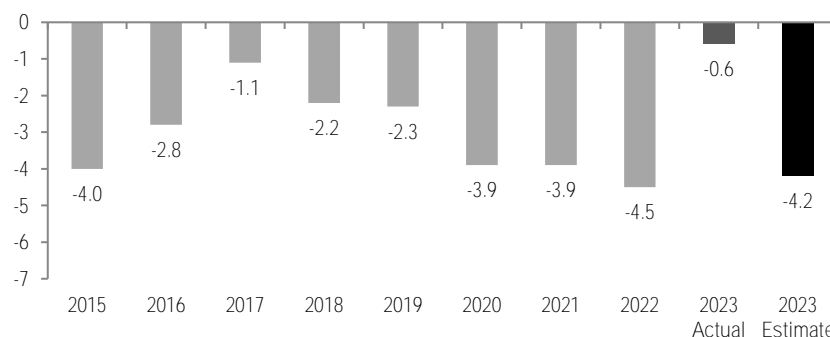
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- On Friday, the Ministry of Finance (MoF) released its public finance report for March
- Public sector borrowing requirements (Jan-Mar): \$185.2bn deficit (~US\$10.3bn; ~0.6% of GDP)
- Public balance (Jan-Mar): \$98.2bn deficit (~US\$5.4bn; ~0.3% of GDP)
- Primary balance (Jan-Mar): \$147.2bn surplus (~US\$8.1bn; ~0.5% of GDP)
- Budget revenues decreased 5.5% y/y in real terms, impacted by both oil (-18.3%) and non-oil (-2.9%). On the latter, we highlight the -6.4% in VAT collections and -4.3% in income taxes
- Expenditures declined 3.7% y/y in real terms, with reductions in administrative branches (-18.9%), Pemex (-16.3%) and CFE (-26.6%), among others
- The *Stabilization Fund for Budget Revenues* (FEIP in Spanish) increased 43.9% vs. year-end 2022, standing at \$37.4 billion (~US\$2.1bn)
- The *Historic Balance of Public Sector Borrowing Requirements* stood at \$14.0 trillion (~US\$772.9bn), equivalent to 45.6% of GDP

**PSBRs post a \$185.2 billion deficit in the first quarter of 2023.** The Ministry of Finance released its public finance report for March, in which we highlight the \$185.2 billion deficit in *Public Sector Borrowing Requirements* (PSBR) –the broadest measure of the public balance<sup>1</sup>, which is equivalent to 0.6% of GDP. This compares with the \$119.1 billion deficit seen in the same period of 2022. The public balance posted a \$98.2 billion deficit, lower than anticipated due to more modest expenditures than budgeted, even despite being partially offset by less revenues. Finally, the primary surplus stood at \$147.2 billion (0.5% of GDP).

Public Sector Borrowing Requirements\*  
% of GDP



\*Estimate based of the percentage of GDP presented for PSBRs and public debt. Source: Ministry of Finance

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<sup>1</sup> The PSBRs include the sum of the Public Balance, the financial requirements of the Mexican Bank Savings Protection Institute, financial requirements of deferred investment projects, adjustments to budget records, financial requirements of the National Infrastructure Funds, program of debtors and the expected gain or loss of development banks and development funds.

**Total revenues down 5.5% y/y in real terms.** Revenues reached \$1.7 trillion in the period, \$117.5 billion lower than expected. Oil-related income came in at \$255.2 billion, -18.3% in real terms, impacted by lower energy prices and a stronger MXN. Meanwhile, tax revenues reached \$1.5 trillion, lower than projections by \$6.3 billion. Nevertheless, performance was mostly negative, highlighting VAT at -6.4% and income tax revenues at -4.3%. Meanwhile, excise taxes rose 12.7%, with a favorable base of comparison given the application of additional fuel taxes in 2022. Income from government-controlled entities (IMSS and ISSSTE) came in at \$141.0 billion (+4.7%), while those of CFE reached \$102.4 billion (+5.6%). Finally, non-tax revenues fell 6.6%, amounting to \$91.5 billion.

**Budget spending fell 3.7% y/y.** Total spending reached \$1.9 trillion, \$190.5 billion lower than budgeted. In this context, primary spending rose to \$1.6 trillion, which implies -8.7% y/y, with financial costs at \$258.3 billion (+46.3%). Within the former, the programmable component fell by 10.9%, amounting to \$1.3 trillion. Outlays from government-controlled entities (IMSS and ISSSTE) declined 5.1%, dragged by IMSS (-7.3%) and with ISSSTE more moderate (-1.0%). Spending by Pemex declined 16.3%, with CFE at -26.6%. Administrative branches fell 18.9%, with significant declines in Energy (-74.8%) and Labor (-43.1%), albeit with strong growth in Agrarian, Territorial and Urban Development (+45.7%) and Environment and Natural Resources (+42.8%). Moreover, autonomous branches spending fell 0.3%. Inside, the decline is mostly explained by the National Electoral Institute (-8.0%) and the Federal Telecommunications Institute (-6.8%), although higher in the Tribunal for Administrative Justice (+12.1%) and the COFECE (+6.5%). Lastly, non-programmable spending rose 1.3% to \$325.5 billion, with participations at -5.6%.

Public finances: March 2023  
\$ billion

	March			January - March		
	2023	2022	% y/y in real terms	2023	2022	% y/y in real terms
Public Balance	7.0	104.2	-93.7	-98.2	-58.5	56.3
Balance of entities under indirect budgetary control	32.8	10.7	186.7	27.0	29.1	-13.7
Budget Balance	-25.8	93.5	--	-125.2	-87.6	33.1
Revenues	633.2	730.5	-18.9	1,742.9	1,717.2	-5.5
Oil	95.5	145.9	-38.7	255.2	290.6	-18.3
Non-oil	537.6	584.6	-13.9	1,487.7	1,426.5	-2.9
Tax collection	411.3	459.5	-16.2	1,152.7	1,119.6	-4.2
Other	44.4	51.4	-19.1	91.5	91.2	-6.6
Government controlled entities	46.6	42.4	3.0	141.0	125.4	4.7
CFE	35.3	31.3	5.5	102.4	90.2	5.6
Spending	658.9	637.0	-3.2	1,868.2	1,804.7	-3.7
Primary spending	550.7	567.2	ND	1,609.9	1,640.4	-8.7
Programmable spending	464.3	487.7	-10.9	1,284.3	1,341.4	-10.9
Non-programmable spending	86.5	79.5	ND	325.5	299.0	1.3
Financial costs	108.2	69.8	45.1	258.3	164.3	46.3
Primary balance	84.6	168.4	-53.0	147.2	87.2	57.2

Source: Ministry of Finance

**Declines in revenues and spending in March.** In the month, total revenues fell 18.9% y/y in real terms. Inside, oil-related came in at -38.7%, with the effect from prices being the main drag. Tax revenues declined 16.2%, impacted by VAT collections (-19.4%) and income taxes (-18.5%), albeit with excise taxes up 79.5%. Expenditures declined 3.2%. Programmable spending was lower by 10.9%, noting contractions in administrative branches (-21.8%) and CFE (-41.8%). Within non-programmable spending, participations fell 2.8%.

**Increase in two out of three stabilization funds.** The Stabilization Fund for Budget Revenues (FEIP in Spanish) grew to \$37.4 billion, \$11.4 billion higher than at the end of the 2022 (+43.9%). This represents 0.12% of GDP. Meanwhile, the Stabilization Fund for State Revenues (FEIEF in Spanish) showed a \$619 million increase to \$22.5 billion. Lastly, the Mexican Petroleum Fund for Stabilization and Development (FMP in Spanish) fell to \$20.0 billion, as seen in the table below.

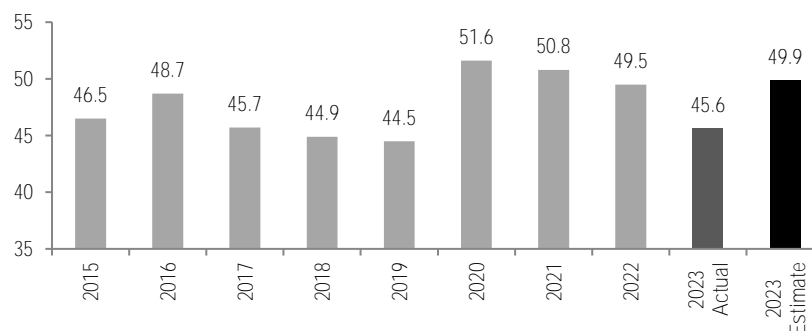
Stabilization funds  
\$ billion

	Mar-23	Dec-22	Difference
Total	79.8	70.0	9.9
Stabilization Fund for Budget Revenues	37.4	26.0	11.4
Stabilization Fund for State Revenues	22.5	21.8	0.6
Mexican Petroleum Fund for Stabilization and Development	20.0	22.1	-2.1

Source: MoF

**The Historic Balance of Public Sector Borrowing Requirements (HBPSBR) stood at \$14.0 trillion, equivalent to 45.6% of GDP.** Out of these, \$10.1 trillion are domestic debt (72.2% of the total outstanding), with the external component at US\$215.1 billion (\$3.9 trillion; 27.8% of the total). Net public-sector debt amounted to \$14.1 trillion (45.7% of GDP). Inside, net domestic debt reached \$10.1 trillion, while net foreign debt totaled US\$218.3 billion (equivalent to \$4.0 trillion).

Historic Balance of the Public Sector Borrowing Requirements  
% of GDP



Source: Ministry of Finance

**Relevant insights in the call with analysts.** The call was led by Rodrigo Mariscal Paredes, Chief Economist of the MoF; and María del Carmen Bonilla, Deputy Undersecretary for Public Credit. Regarding activity, despite the inversion of the yield curve since last year, they do not expect a recession either this year or in 2024. Overall, they agree that fundamentals remain quite strong, being a relevant support for GDP. In addition, they noted that they have kept on pushing with investment projects, also expecting this to have a positive incidence on activity.

On revenues, they noted an adverse seasonality in flows, expecting them to adjust positively in coming months. Once again, they reiterated that in the case of shortfalls, they would start by cutting non-essential spending, particularly publicity and other lines that do not affect outlays in social and infrastructure sectors.

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We, Alejandro Padilla Santana, Juan Carlos Alderete Macal, Alejandro Cervantes Llamas, Manuel Jiménez Zaldívar, Marissa Garza Ostos, Katia Celina Goya Ostos, Francisco José Flores Serrano, José Luis García Casales, Víctor Hugo Cortes Castro, José Itzamna Espitia Hernández, Carlos Hernández García, Leslie Thalia Orozco Vélez, Hugo Armando Gómez Solís, Yazmín Selene Pérez Enríquez, Cintia Gisela Nava Roa, Miguel Alejandro Calvo Domínguez, José De Jesús Ramírez Martínez, Gerardo Daniel Valle Trujillo, Luis Leopoldo López Salinas, Isaías Rodríguez Sobrino, Paola Soto Leal, Daniel Sebastián Sosa Aguilar and Andrea Muñoz Sánchez, certify that the points of view expressed in this document are a faithful reflection of our personal opinion on the company (s) or firm (s) within this report, along with its affiliates and/or securities issued. Moreover, we also state that we have not received, nor receive, or will receive compensation other than that of Grupo Financiero Banorte S.A.B. of C.V. for the provision of our services.

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